REPORT OF THE AUDIT OF THE

WHITLEY COUNTY CLERK

FOR THE YEAR ENDED DECEMBER 31, 2014



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EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE WHITLEY COUNTY CLERK

For The Year Ended December 31, 2014

The Auditor of Public Accounts has completed the Whitley County Clerk's audit for the year ended December 31, 2014. Based upon the audit work performed, the financial statement presents fairly in all material respects, the receipts, disbursements, and excess fees in conformity with the regulatory basis of accounting.

Financial Condition:

Excess fees increased by \$331 from the prior year, resulting in excess fees of \$807 as of December 31, 2014. Receipts increased by \$214,041 from the prior year and disbursements increased by \$213,710.

Debt Obligations:

Total debt principal as of December 31, 2014, was \$6,219. Future collections are needed over the next year to pay all debt principal and interest.

Deposits:

The County Clerk's deposits were insured and collateralized by bank securities.

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ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Pat White, Jr., Whitley County Judge/Executive The Honorable Kay Schwartz, Whitley County Clerk Members of the Whitley County Fiscal Court

Independent Auditor's Report

Report on the Financial Statement

We have audited the accompanying statement of receipts, disbursements, and excess fees - regulatory basis of the County Clerk of Whitley County, Kentucky, for the year ended December 31, 2014, and the related notes to the financial statement.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with accounting practices prescribed or permitted by the laws of Kentucky to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting as described in Note 1. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for County Fee Officials</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.





The Honorable Pat White, Jr., Whitley County Judge/Executive The Honorable Kay Schwartz, Whitley County Clerk Members of the Whitley County Fiscal Court

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the County Clerk on the basis of the accounting practices prescribed or permitted by the laws of Kentucky to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the County Clerk, as of December 31, 2014, or changes in financial position or cash flows thereof for the year then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and excess fees of the County Clerk for the year ended December 31, 2014, in accordance with the basis of accounting practices prescribed or permitted by the Commonwealth of Kentucky as described in Note 1.

Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated July 16, 2015 on our consideration of the Whitley County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Whitley County Clerk's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the entity's internal control over financial reporting and compliance.

Respectfully submitted,

Adam H. Edelen

Auditor of Public Accounts

WHITLEY COUNTY KAY SCHWARTZ, COUNTY CLERK STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES - REGULATORY BASIS

For The Year Ended December 31, 2014

Receipts

State Fees For Services		\$	14,085
Fiscal Court			65,428
Licenses and Taxes:			
Motor Vehicle-			
Licenses and Transfers	\$ 1,087,152		
Usage Tax	1,825,678		
Notary Fees	13,282		
Tangible Personal Property Tax	2,584,593		
Other-			
Ad Valorem Lien Fees	25,594		
Fish and Game Licenses	2,939		
Marriage Licenses	15,123		
Beer and Liquor Licenses	25		
Deed Transfer Tax	45,610		
Delinquent Tax	518,959		
Bank Franchise Taxes	95,343	6,	214,298
Fees Collected for Services: Recordings-			
Deeds, Easements, and Contracts	17,862		
Real Estate Mortgages	30,425		
Title Lien Statements	106,480		
Powers of Attorney	2,627		
Affordable Housing Trust	27,162		
Bail Bonds	1,540		
Leases	1,365		
Liens & Lis Pendens	9,634		
Wills, Estate Settlements & Accom.	869		
Releases	10,503		
All Other Recordings	5,845		214,312
Charges for Other Services-			
Candidate Filing Fees	1,660		
Copywork	18,622		
Postage	1,748		
Refunds/Overpayments	3,630_		25,660

WHITLEY COUNTY
KAY SCHWARTZ, COUNTY CLERK
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES - REGULATORY BASIS
For The Year Ended December 31, 2014
(Continued)

Receipts (Continued)

Payments to County Attorney

Other:			
Miscellaneous Income			\$ 11,658
Wiscenancous meome			4 ,
Interest Earned			202
Total Receipts			6,545,643
<u>Disbursements</u>			
Payments to State:			
Motor Vehicle-			
Licenses and Transfers	\$ 760,830		
Usage Tax	1,767,852		
Tangible Personal Property Tax	1,074,592		
Licenses, Taxes, and Fees-			
Fish and Game Licenses	2,766		
Delinquent Tax	61,669		
Legal Process Tax	33,272		
Affordable Housing Trust	27,162	\$ 3,728,143	
Payments to Fiscal Court:			
Tangible Personal Property Tax	179,905		
Delinquent Tax	45,810		
Deed Transfer Tax	43,329		
Franchise Bank Deposit	95,343	364,387	
Payments to Other Districts:			
Tangible Personal Property Tax	1,225,994		
Delinquent Tax	228,980	1,454,974	
Domiquent Tun		-,,- , .	
Payments to Sheriff		41,755	

66,832

807

WHITLEY COUNTY
KAY SCHWARTZ, COUNTY CLERK
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES - REGULATORY BASIS
For The Year Ended December 31, 2014
(Continued)

<u>Disbursements</u> (Continued)

Operating Disbursements:			
Personnel Services-			
Deputies' Salaries	\$ 370,577		
Employee Benefits-			
Employer's Share Social Security	34,306		
Employer's Share Retirement	83,825		
Employer's Paid Health Insurance	102,574		
Contracted Services-			
Office Equipment & Agreements	7,801		
Lease	40,456		
Professional services	125		
Materials and Supplies-			
Office Supplies	10,869		
Other Charges-			
Conventions and Travel	2,087		
Dues	1,260		
Postage	9,669		
Bank Transactions/NSF/Cks	4,401		
Election Expense/Remodel Exp	58,921		
Refunds	35,827		
Insurance and Bonds	6,505		
Miscellaneous	623		
Branch Office Rent	12,000		
Mileage Reimbursement	5,585	\$ 787,411	
Total Disbursements			\$ 6,443,502
Net Receipts			102,141
Less: Statutory Maximum			93,824
Excess Fees			8,317
Less: Expense Allowance		3,600	
Training Incentive Benefit		3,910	7,510

^{* -} The County Clerk presented a check to the Fiscal Court for excess fees on June 11, 2014.

Balance Due Fiscal Court at Completion of Audit *

WHITLEY COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2014

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the County Clerk as determined by the audit. KRS 64.152 requires the County Clerk to settle excess fees with the fiscal court by March 15 each year.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a special purpose framework. Under this regulatory basis of accounting, receipts and disbursements are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2014 services
- Reimbursements for 2014 activities
- Payments due other governmental entities for December tax and fee collections and payroll
- Payments due vendors for goods or services provided in 2014

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

C. Cash and Investments

KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

WHITLEY COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2014 (Continued)

Note 2. Employee Retirement System

The county official and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 18.89 percent for the first six months and 17.67 percent for the last six months.

The County Clerk's contribution for calendar year 2012 was \$87,460, calendar year 2013 was \$91,069, and calendar year 2014 was \$83,825.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

CERS also provides post retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

Years of Service	% paid by Insurance Fund	% Paid by Member through Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount.

WHITLEY COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2014 (Continued)

Note 2. Employee Retirement System (Continued)

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

Note 3. Deposits

The Whitley County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County Clerk's deposits may not be returned. The Whitley County Clerk does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2014, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

Note 4. Lease Agreements

The Whitley County Clerk's office was committed to the following lease agreements as of December 31, 2014:

				P	rincipal
				В	alance
Mo	onthly	Term Of	Ending	Dece	ember 31,
Pay	ment	Agreement	Date		2014
\$	188	60 months	12/31/2015	\$	2,073
\$	188	60 months	12/31/2015	\$	2,073
\$	188	60 months	12/31/2015	\$	2,073
				\$	6,219
	Pay \$ \$	\$ 188	Payment Agreement \$ 188 60 months \$ 188 60 months	Payment Agreement Date \$ 188 60 months 12/31/2015 \$ 188 60 months 12/31/2015	Monthly Term Of Payment Ending Date Body \$ 188 60 months 12/31/2015 \$ \$ 188 60 months 12/31/2015 \$

WHITLEY COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2014 (Continued)

Note 5. Delinquent Tax Account

The Office of the County Clerk maintains a delinquent tax bank account to accept partial payments on delinquent tax bills. When a bill is paid in full, it is transferred out of the delinquent tax account and deposited into the fee account. The revenues from these payments are not considered as excess fees until after being transferred to the fee account. As of December 31, 2013, the Clerk had a balance of \$42,715 in the Delinquent Tax Account. During 2013, the Clerk deposited \$63,531 of partial payments of delinquent tax bills and disbursed \$73,630. The account balance was \$32,616 as of December 31, 2014.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Pat White, Jr., Whitley County Judge/Executive The Honorable Kay Schwartz, Whitley County Clerk Members of the Whitley County Fiscal Court

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

Independent Auditor's Report

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the statement of receipts, disbursements, and excess fees - regulatory basis of the Whitley County Clerk for the year ended December 31, 2014, and the related notes to the financial statement and have issued our report thereon dated July 16, 2015. The County Clerk's financial statement is prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a special purpose framework.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statement, we considered the Whitley County Clerk's internal control over financial reporting to determine audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Whitley County Clerk's internal control. Accordingly, we do not express an opinion on the effectiveness of the Whitley County Clerk's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



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Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Whitley County Clerk's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Adam H. Edelen

Auditor of Public Accounts

July 16, 2015